Lucy Brotherton

From:

Tremble Shane

Sent:

Friday, 5 October 2012 3:48 PM

To:

lucy.brotherton@olgr.nsw.gov.au

Cc: Subject: Terry Mott; Michael Waters Liquor Promotional Guidelines.

Attachments:

OLGR Promotional Guidelines - Final.docx

Dear Ms. Brotherton

Please find attached our letter on proposed revisions to the Liquor Promotional Guidelines.

Thank you for the opportunity to put our views on this issue.

<<OLGR Promotional Guidelines - Final.docx>>

Regards,

Shane Tremble

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05 October 2012

Ms. Lucy Brotherton

A/Manager, Industry Support

Office of Liquor Gaming and Racing

By E-mail: <u>lucy.brotherton@olgr.nsw.gov.au</u>

Re: Review of Liquor Promotional Guidelines

Dear Ms. Brotherton

The purpose of this letter is to provide you with our feedback on the proposed review of the Liquor Promotional Guidelines that were outlined in a letter from Ms. Elizabeth Tydd in August (the Guidelines).

While we believe that alcohol consumption is ultimately an issue of individual responsibility, as Australia's largest retailer of alcoholic beverages our aim is to operate our liquor business beyond the required standards of legal compliance to a position of industry leadership.

In pursuit of this objective Woolworths Liquor Group (WLG) has developed a number of responsible service initiatives, some of which have been adopted by other industry participants.

- Launch of the ID 25 program supported by staff training and point-of-sale material.
- Launch of "Don't buy it for them" secondary supply program supported by staff training and point-of-sale material.

- Launch of WLG responsible buying charter incorporating ranging prohibitions on products that are packaged and marketed irresponsibly and de-ranging all RTD products that contain more than 2 standard drinks in a single serve container.
- Working with local police and licensing authorities to introduce voluntary restrictions on range and trading hours in areas that are prone to alcohol related harm.
- Ongoing point-of-sale information campaigns on responsible drinking.
 Examples include, explanations of standard drink icons, a campaign to encourage consumers to measure rather than free-pour spirits, and a campaign targeted at Schoolies areas.

While we have no issue with the objective of minimising the negative impacts of undesirable alcohol promotions or with the seven principles outlined in the guidelines, the principles are by necessity general in nature, and their effectiveness and impact will be determined to a large extent by how they are interpreted and applied.

Our view of the matter is that a clear distinction should be drawn between the potential for harm of a promotion offering discounted alcohol which must be consumed immediately i.e. in an on-premise context, and that which may be stored and consumed over a lengthy period of time subsequent to purchase, or shared with friends and family in a social setting in the home. The proposed promotional guidelines draw no distinction between on and off premise environments despite the fact that the drinking context is often very different. As an example the "Harm Mitigation Measures" outlined on page 4 of the attachment clearly have little relevance in an off-premise context.

Promotional activity which involves the provision of discounts is very common, not just in our business but in all packaged liquor outlets. A quick review of advertised promotions in any given week will show that "multi-buy" or "two for" promotions offering two cartons of beer or two bottles of spirits at a reduced price.

If the new guidelines are to be interpreted in a particularly inflexible manner it could represent an effective restriction on a very common type of promotional activity and a significant shift in policy governing the selling of packaged alcohol.

The use or the term "extreme discounts" in Principle 5 and the quoted example of a 50% discount is also open to interpretation. There are many examples of promotions which reward the purchase of bulk amounts of liquor in a single transaction all of which would be caught by a broader interpretation of the guidelines. Some examples include;

- The practice of selling a 24 pack of beer at a significant discount to the price that would be paid for the individual purchase of 24 single units
- The practice of offering a discount on purchases of full cases of wine rather than single bottles.
- The provision of discounts to customers purchasing large quantities of alcohol for functions such as weddings.

While it would not be a common occurrence for the level of discount to reach or exceed 50%, it is possible that this could occur. In the example quoted above, an imported beer that sells for \$3 as an individual stubby could be promoted at \$35 for a carton which would be a discount of greater than 50% to the full single price.



It must be recognised that responsible consumption of alcohol is a lawful, socially acceptable, recreational activity which provides considerable social benefit to large numbers of people in the community. Retail liquor stores therefore have the potential to generate a positive social impact in the form of employment and economic activity in the way that they serve this legitimate community demand. "Specials" have considerable benefit to the community and there is no evidence that "specials" sold from Woolworths packaged liquor licences leads to higher levels of consumption or a change in the pattern of consumption by customers who take advantage of this type of promotional activity.

The evidence available to Woolworths, through its internal figures, is that when a "special" is offered, customers may purchase a number of the same item that is on special, but when the item returns to its regular price there is a significant drop off of purchases made for that item (more so than at any other time). This in turn means that a customer may purchase, for example, two cartons of beer one week when the product is on "special" but the following week, when the product returns to its regular price, they do not have a need to make any purchases. Due to the competitive nature of the industry customers are well aware that their favourite brand is likely to come on special at some point and consequently many will hold off purchasing until this occurs and stock up when it does.

Every form of retail promotional activity is designed to provide potential customers with an incentive to purchase product from a particular retail outlet. The objective of the promotion is to encourage potential customers to make their purchases from one of our outlets rather than that of a competitor. There is no evidence to support the contention that this promotion would somehow make customers purchase a product that they would not normally consume, or that having made that purchase that that they would then consume more of the product in question than they normally would. This would be akin to a claim that a promotional offer on Corn Flakes would cause purchasers to consume two bowls for breakfast rather than their normal one.



When purchasers make a decision to "stock up" on a particular product this normally increases the interval between purchases as the product is consumed over a longer period of time.

All of Federal and State and Territory government policy and legislation from the introduction of the Trade Practices Act in 1974 to the review of national competition policy that was commenced in 1992 have been designed to encourage exactly this type of competitive activity i.e. a free market where the forces of competition are allowed to operate.

We recognise that alcohol is not an ordinary commodity and that restrictions on some types of promotional activity are a necessary component of any regulatory framework designed to reduce alcohol related harm.

We also believe that any restrictions imposed should be based on firm evidence and that the relevance and effectiveness of any restrictions would be improved by a design that recognises that the consumption of alcohol occurs in many different contexts and circumstances.

Regards,

Shane Tremble

National Liquor Licensing Manager

Woolworths Liquor Group

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